# Understanding CBS Cost Accumulation Information

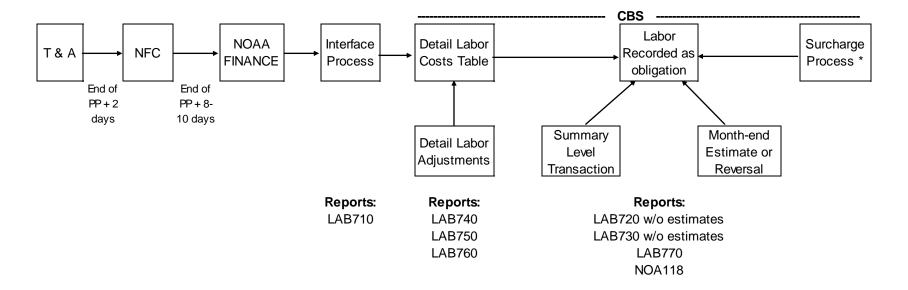
January 2010

The BE Team

#### **NOAA Labor Process**

January 2010

#### **Labor Flow**



<sup>\*</sup> All DLAs and SLTs posted, to date, included in current surcharge process

#### **CBS Labor Files**

- Time and Attendance files submitted to NFC within 2 days after end of pay period
- NFC-processed labor file to NOAA Finance 8 10 days after end of pay period
  - Additional files delivered as required
  - Files include T & A adjustments to prior pay periods and residue
- NFC file processed thru CBS Labor Interface
- CBS Labor Interface posts individual labor records to Detail Labor costs table and summarized ACCS Labor obligations to CFS General Ledger

# CBS Labor Files (continued)

- Detail Labor Adjustments affect individual's labor data in Detail Labor Costs Table
- Month End Estimates and Reversals processed locally; based on prior approved pay period representative of current situation
- Surcharge process completed on same day of posting of NFC current pay period transactions
  - DLAs and SLTs approved since last Surcharge process included
  - SLTs should not include Surcharge and Overhead Object Classes
  - Surcharge process applied to Month End Estimates and Reversals

#### Internal Fund

January 2010

#### Internal Fund

- It is an overhead fund.
- It captures the overhead costs related to NOAA, LO, and FMC
  Headquarters Staff Operations (salaries, rent, equipment, travel, etc.).
- It also captures the surcharge offsets generated by the various Surcharge Rates.
- The Internal fund is not reflected in any External Financial Reports.
- It is established on the basis of estimated costs and represents the cost of the overhead support to all operational direct and reimbursable programs and projects.
- There are no transfers of funds in or out of the Internal Fund because no real funding is allotted to it.

#### Internal Fund & Indirect Costs

- Indirect costs are those costs incurred by the organization that are appropriately distributed to many or all programs.
- The Internal Fund, Fund Code 02, is used to facilitate planning and accounting for activities related to the overhead costs.
  - Not a reportable Treasury account
  - The Resources are allocated to the Internal Fund represent an estimate of overhead costs applicable to all programs (Direct & Reimbursable)

#### Internal Fund

- All costs in the Internal Fund are distributed to all Programs (Direct & Reimbursable).
  - Programs/Projects are charged for Overhead services
- Rates are applied to labor charges
  - The Rates are developed by using an Estimated Cost of the Overhead,
    Benefits, and Leave for a given year and dividing it by the total
    Estimated Labor costs.
    - Example: LO Overhead Rate = the total estimated cost of LO HQ's Staff Operations **divided** by the total estimated labor costs for that LO. If LO total estimate for HQ's operations = \$15M. Total estimate for labor costs = \$60M. The LO Overhead Rate = 25%

#### Internal Fund

#### What are Internal Fund Costs?

- Internal Fund cost categories:
  - NOAA Corporate Cost
  - LO Overhead
  - FMC Overhead
  - Reimbursable Rent Surcharge Costs
  - Reimbursable Leave Surcharge Offsets
  - Reimbursable Benefits Surcharge Offsets

# Recording of Indirect Costs (Generated by the Surcharge Process)

#### CBS Records

- Only Reimbursable Funds will have <u>Indirect</u> Leave and Benefit costs in Object Classes 11.60.00.00 and 12.10.00.00 (based on a Leave Surcharge Rate or a Benefits Surcharge Rate)
- Indirect Management and Support Costs in Object Class 77.87.00.00, 77.88.00.00, 77.89.00.00 (based on a NOAA Overhead, LO Overhead, FMC Overhead Surcharge Rate)

#### Surcharge Process

January 2010

#### Surcharge Process

- Reimbursable Leave Surcharge
  - Applied against Object Classes 11.10 to 11.39 (Base Labor)
  - Applied to Reimbursable Projects within specific FMC
  - Results from Surcharge calculation are reflected in Object Class 11.60.00.00
- Reimbursable Employer's Contribution (Benefits) Surcharge
  - Applied against Object Classes 11.60 to 11.60.49
  - Applied to Reimbursable Projects within specific FMC
  - Results from Surcharge calculation are reflected in Object Class 12.10.00.00

#### Surcharge Process Cont.

- Line Office Overhead Surcharge
  - Applied against Object Classes 11.10 to 11.99
  - Applied to Projects (Direct and/or Reimbursable) within specific LO
  - Results from Surcharge calculation are reflected in Object Class
    77.88.00.00
- FMC Overhead Surcharge
  - Applied against Object Classes 11.10 to 11.99
  - Applied to Projects (Direct and/or Reimbursable) within specific FMC
  - Results from Surcharge calculation are reflected in Object Class 77.89.00.00

#### Surcharge Process Cont.

- Reimbursable Rent Surcharge
  - Applied against Object Classes 11.10 to 11.99
  - Applied to all Reimbursable Projects within LO
  - Results from Surcharge calculation are reflected in Object Class
    23.19.20.00
- NOAA Corporate Overhead Surcharge
  - Applied against Object Classes 11.10 to 11.99
  - Applied to all Reimbursable Projects within LO
  - Results from Surcharge calculation are reflected in Object Class 77.87.00.00

#### Surcharge Process Cont.

- Two sets of Surcharge Templates are now active in CBS
  - Even Templates to be used for even FY's
    - XXXXVE Reimbursable Leave
    - XXXXBE Reimbursable Benefits
    - XXXXRE Reimbursable Rent
    - XXXXLE Line Office Overhead
    - XXXXFE FMC Overhead
    - NOAARE NOAA Reimbursable Overhead
  - Odd Templates to be used for odd FY's
    - XXXXLV Reimbursable Leave
    - XXXXEC Reimbursable Benefits
    - XXXXRR Reimbursable Rent
    - XXXXLO Line Office Overhead
    - XXXXOF FMC Overhead
    - NOAREM NOAA Reimbursable Overhead
  - These Surcharge Templates are brought into the BOP Screen when applying Surcharges

#### Surcharge Examples – Reimbursable

Object Class	Description of Object Class	Cost	Surcharge Rate	Notes
11.12.00	Actual Base Labor	\$ 3,437		
11.60.00	Leave Surcharge	\$ 722	21.00%	21% Leave Surcharge Rate multiplied x Actual Base Labor Cost \$3,437 = \$722
12.10.00	Benefits Surcharge	\$ 166	23.00%	23% Benefit Surcharge Rate is multiplied x Leave Surcharge Cost \$722 = \$166
12.3x.xx	Benefits	\$ 794		NFC calculated Benefit Rate [23%] multiplied x Actual Base labor Cost \$3,437 = \$794
23.19.20	Reimbursable Rent Surcharge	\$ 374	9.00%	9% Reimbursable Rent Surcharge multiplied x Actual Base Labor Cost \$3,437 = \$374
77.87.00	NOAA Overhead Surcharge	\$ 839	20.17%	20.17% NOAA Ovhd Surcharge Rate multiplied x Actual Based Labor Cost \$3,437 = \$839
77.88.00	LO Overhead Surcharge	\$ 574	13.80%	13.80% LO Ovhd Surcharge Rate multiplied x Actual Base Labor Cost \$3,437 = \$574
77.89.00	FMC Overhead Surcharge	\$ 2,246	54.00%	54% FMC Ovhd Surcharge Rate multiplied x Actual Base Labor Cost \$3,437 = \$2,246
Total		\$ 9,152		

# Surcharge Examples – Direct

Object Class	Description of Object Class	Cost	Surcharge Rate	Notes
11.12.00	<b>Actual Base Labor</b>	\$ 2,057,500		
11.12.60	<b>Actual Leave Costs</b>	\$ 37,350		Based on Web T&A Entries
12.3X.XX	<b>Actual Benefits Costs</b>	\$ 485,570		NFC calculated Benefit Rate [23.6%] multiplied x Actual Base Labor Cost \$2,057,500 = \$485,570
77.88.00	LO Overhead Surcharge	\$ 289,089	13.80%	13.80% LO OVHD Surcharge Rate multiplied x Actual Base Labor Cost \$2,057,500 = \$289,089
Total		\$ 2,869,509		

#### CA/Over Under Process

January 2010

## **CA/Over Under Process**

- Reason for O/U
- It is the policy of the Department of Commerce and NOAA to record the <u>Total Cost</u> of each project.
- Total Costs includes both
  - Direct costs incurred by the program
  - the appropriate share of <u>Indirect costs</u> associated with the program (11.60, 12.10, and 77's).

- Basis for Distribution
- Each pay period, the labor data being fed to CBS from the NFC or Coast Guard (CG) payroll system has Surcharges applied to generate the Indirect distributed costs.
- Costs from the Object classes 11.10 to 11.59 and 11.61 to 11.99 are multiplied times the various Surcharge rates.
- The Reimbursable indirect (distributed) costs are 11.60 & 12.10 are recorded in CBS along with the labor that was initially recorded on a Web T/A.

- Types of Processes
  - Leave and Benefit Process for Direct Funds
  - Leave and Benefit Process for Reimbursable Funds
- Leave Process for Direct Funds
  - All leave is charged to Direct or Admin project codes on the Web T&A
    - This includes sick leave, annual leave, lump sum leave, comp or credit time, shore leave, time off award, home leave, and other excused absences

- Leave Process for Direct Funds Cont.
  - No Comp/Credit Earnings (Object Classes 11.80 and 11.82) are recorded in CBS.
  - These 'earnings' (leave and comp/credit) are personnel system functions, not accounting functions. The official comp time earnings are based on the personnel system records not on CBS data.
- No Over/Under process is needed for Direct Leave

- Leave Process for Direct Funds Cont.
  - Leave obligations will be captured in the Third position of the Labor Object Class Codes
  - The NFC T&A Transactions Codes are used as the Third position of the Labor Object Class Codes
    - Examples are:
      - 11.12.61.00 = Annual Leave Used
      - 11.12.62.00 = Sick Leave Used
      - 11.12.64.00 = Comp Time Used
      - 11.32.66.00 = Other Paid Absence

Leave Process for Direct Funds Cont.

NFC TA Trans Code	Description
42	Terminal Leave
50	Credit Hours Used
59	Shore Leave
60	Comp Time Used/Religious
61	Annual Leave
62	Sick Leave
63	Restored Annual Leave
64	Comp Time Leave Used
65	Regular Military Leave
66	Other Leave
67	Injury Leave
68	<b>Emergency Military Leave</b>
69	Home Leave

- Direct Employee Contributions (Benefits) Process
  - NFC calculates the benefits based on what is entered on the Web T& A for total hours worked
    - NFC performs the calculations, not CBS
    - All project codes (Direct, Reimbursable, Admin), receive a share of the actual employee contributions
- No Over Under Process is needed

# Web T&A Direct Leave Example

								_							_	
					Jan						. :	Jan				
Transaction	Pfx Sfx	Account	7 M	i i	9 W	10 T	11 F		Wk 1	i	i i	i i	i i	18 1 F 5		2 Total
Work Time																
		Time In Time Out	 							 					••••	
Regular Base Pay		01F8P1B67P00 Improve Systems Functionality	3	1	2:30	5	4		15:30							15:30
Regular Base Pay	1 1	01F8P1B70P00 Customer Support	2		4:30	2	2		10:30							10:30
Regular Base Pay		01F8P1B72P00 Production Operations		1					1							1
Regular Base Pay		01F8P1B88P00 Employee Development - CBS ONLY		7					7							7
Regular Base Pay		01F8P1B89P00 Complete Administrative Duties - CBS ONLY	4		2	2	3		11							11
		Work Time Total	9	9	9	9	9		45							45
Leave and Oth	er Tin	ie														
		Absence Start Absence End	 							 						
Annual Leave		01F8PLVFSP00 Non-Worked Paid Time ( Leave, A/L,S/L etc.)									9	9	9	8	35	35
		Leave and Other Time Total									9	9	9	8	35	35
		Daily Total	9	9	9	9	9		45		9	9	9	8	35	80

- Reimbursable Leave Process
  - Staff record their <u>hours worked</u> on the Web T&A to a specific Reimbursable project(s)
- However, when these individuals take leave, which Reimbursable project(s) should be charged?

- Reimbursable Leave Process Cont.
  - An FMC Leave Surcharge Rate was developed to ensure that Leave for Reimbursable Projects is charged evenly among all of the projects used on the web T&A
- This Leave Surcharge is necessary to record the total cost of labor to the project.

- Reimbursable Leave Process Cont.
  - The FMC Leave Surcharge <u>Rate</u> is the projected leave usage (the cost), including comp/credit and lump sum leave, (ex: object class 11.12.61) <u>divided by</u> the projected non-leave labor (cost), which is the sum of object classes 11.1X thru 11.3X
    - A <u>surcharge</u> is computed by multiplying the rate times the base labor (time worked = Object Classes 11.1x thru 11.3x).
    - This cost will appear in the Organization and Project code where the labor costs are as Object Class 11.60.
    - At the same time, an equal <u>offset</u> is recorded as a credit against one project code with in each FMC's Direct or Admin Fund Code.
    - This is the same process as the Reimbursable Rent.

- Reimbursable Leave Process Cont.
  - Leave should <u>NOT</u> be Recorded against Reimbursable project codes on your Web T&A
    - LO/FMCs determine how their staff will record Reimbursable
      Leave. They will use either a Direct or Administrative project code.
    - These same project codes, (Direct or Administrative) can be used to capture the offset that is recorded as a negative obligation generated from the Reimbursable Leave Surcharge rate.

# Web T&A Reimbursable Example

						_						_			7	
						Jan						Jan				
Transaction	Pfx Sfx	Account		7 M	i i	9 W	10 T	i i	Wk 1	i	i i	i i	i i	18 19 F S		Total
Work Time																
		Time In														
		Time Out														
Regular Base Pay	, T	01F8P1B67P00 Improve Systems Functionality		3	1	2:30	5	4	15:30							15:30
Regular Base Pay	r	01F8P1B70P00 Customer Support		2		4:30	2	2	10:30							10:30
Regular Base Pay		01F8P1B72P00 Production Operations			1				1							1
Regular Base Pay		01F8P1B88P00 Employee Development - CBS ONLY			7				7							7
Regular Base Pay		01F8P1B89P00 Complete Administrative Duties - CBS ONLY	,	4		2	2	3	11							11
		Work Time Total		9	9	9	9	9	45							45
Leave and Oth	ner Tir	ne														
		Absence Start														
		Absence End														
Annual Leave	D/A	01F8PLVFSP00 Non-Worked Paid Time ( Leave, A/L,S/L etc.)									9	9	9	8	35	35
		Leave and Other Time Total									9	9	9	8	35	35
		Daily Total		9	9	9	9	9	45		9	9	9	8	35	80

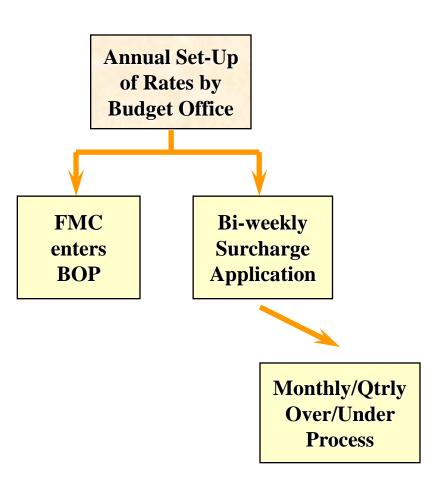
- Reimbursable Benefits Process
  - Benefits are directly charged to the Reimbursable projects and tasks that contain labor costs based on Web T&A entry.
  - The CSRS, FERS, Officers, Part time staff, Options (health, insurance, thrift savings, etc), benefit plans require substantially different NFC NOAA Contribution Benefit rates.
  - NFC calculates these basic benefit rates based on the various Benefits options listed in the bullet above.

- Reimbursable Benefits Process Cont.
- In addition to the NFC Benefits being charged directly to the Reimbursable Project based on Web T&A entries, a Benefit Surcharge is used to capture the Benefits for the Leave Surcharge.
  - The Benefit Surcharge Rate is applied to the Leave Surcharge Object Class Code:
    - Object Class Code 11.60.00.00 is generated from the Reimbursable Leave Surcharge Rate
    - The Benefit Surcharge is recorded in Object Class 12.10.00.00 in Reimbursable Projects with Leave Surcharge Costs (11.60.00.00).
    - At the same time an equal offset is recorded as a negative obligation in the FMC designated Project Code under Object Class Code 12.10.00.00.

- At the end of a reporting period, the Internal Fund (salaries, equipment, travel, supplies, etc.) costs are reconciled to the offsets generated by the surcharge process.
  - All Internal Fund costs must be distributed
  - On a monthly basis the Over/Under distribution process compares actual costs to the applied surcharge offsets
  - The Internal Fund must be zeroed out
  - The Surcharge Offset should equal the Internal Fund costs which includes any adjustments made through the Over Under process.

# C A/Over Under Process Recap

- Each LO & FMC determines their own rates for the upcoming year. They provide the rates to NOAA Budget who then enters them into CBS surcharge templates.
- BOPs generate surcharges based on the established rates when plans are entered
- Rates are applied to labor obligations on a bi-weekly basis
- Over/Under process compares offsets and expenses in order to redistribute difference (+ or - ) to operating programs



#### CA/ Over Under Process Recap Cont.

- Over/Under Process is normally run at the end of each month
  - The Results are posted/displayed in current month-end reports
  - The Entire posted amount is reversed out of CBS sometime between the middle and end of the following month.
  - The Final posting at the end of September is NEVER Reversed Out
- The process is run on a cumulative basis the range used is October through the current month

#### CA Over Under Recap Cont.

- Over Under Reports:
  - Monthly over under results are available on the following Reports:
    - NOA120
    - NOA118
    - A new Data Warehouse Reimbursable Leave Duplication Check Report [LAB780] has been developed and is now available for use.

#### Surcharge Examples – Reimbursable

Object Class	Amount	Surcharges	Notes
11.12.00	\$ 3,437		Actual Based Labor Costs
11.60.00	\$ 722	21.00% - Leave Surcharge Rate generates the Leave Surcharge Offset	The Leave Surcharge Offset shows up as a negative obligation within the LO/FMC designated Direct or Administrative project code. [\$3,437 x 21% = \$722]
12.10.00	<b>\$ 166</b>	23.00% - Benefits Surcharge Rate generates the Benefit Surcharge Offset	The Benefit Surcharge Offset shows up as a negative obligation within the LO/FMC designated Direct or Administrative project code. [\$722 x 23% = \$166]
12.3x.xx	\$ 794		Actual Benefit Costs - – NFC calculated Benefit Rate [23.6%] multiplied $x $3,437 = $794$
23.19.20	\$ 374	9.00% - Reimbursable Rent Surcharge Rate generates the Reimbursable Rent Surcharge Offset	The Reimbursable Rent Surcharge Offset shows up as a negative obligation within the LO/FMC designated Direct or Administrative project code. [ $\$3,437 + \$722 \times 9\% = \$374$ ]
77.87.00	\$ 839	20.17% - NOAA Ovhd Surcharge Rate generates the NOAA Ovhd Surcharge Offset	The NOAA Overhead Surcharge Offset shows up as a negative obligation within CFMD's designated project Direct or Administrative project code. [\$3,437 + \$722 x 20.17% = \$839]
77.88.00	\$ 574	13.80% - LO Ovhd Surcharge Rate generates the LO Ovhd Surcharge Offset	The LO Overhead Surcharge Offset shows up as a negative obligation in the LO's Internal Fund under project code 09WG0FL. [ $\$3,437 + \$722 \times 13.8\% = \$574$ ]
77.89.00	\$ 2,246	54.00% - FMC Ovhd Surcharge Rate generates the FMC Ovhd Surcharge Offset	The FMC Overhead Surcharge Offset shows up as a negative obligation in the FMC's Internal Fund under project code 09WG0FF. $[\$3,437 + \$722 \times 54\% = \$2,246]$
Total	\$ 9,152		

# Surcharge Examples – Direct

<b>Object Class</b>	Amount	Surcharge Rate	Notes
11.12.00	\$ 2,057,500		Actual Base Labor Cost
11.12.60	\$ 37,350		Actual Leave Cost – Based on Web T&A Entry
12.3X.XX	\$ 485,570		Actual Benefits Cost – NFC calculated Benefit Rate [23.6%] multiplied x Actual Base Labor Cost \$2,057,500 = \$485,570
77.88.00	\$ 289,089	13.80% -LO Ovhd Surcharge Rate generates the LO Ovhd Surcharge Offset	The LO Overhead Surcharge Offset shows up as a negative obligation in the LO's Internal Fund under project code 09WG0FL. [ $$2,057,500 + $37,350 \times 13.8\% = $289,089$ ]
Total	\$ 2,869,509		